

## State of Alabama Department of Corrections

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March 2, 2023

### **ADMINISTRATIVE REGULATION NUMBER**415

**OPR: CENTRAL RECORDS DIVISION** 

## PROCEDURES TO FACILITATE "LOAN" OF INMATES TO OTHER STATES NOT A PARTY TO INTERSTATE AGREEMENT ON DETAINERS

#### I. GENERAL

This Alabama Department of Corrections (ADOC) Administrative Regulation (AR) establishes procedures and responsibility for processing requests from out of state for borrowing Alabama Department of Corrections (ADOC) inmates for court proceedings and to facilitate return to continue serving their ADOC sentence.

#### II. POLICY

It is the policy of the ADOC to "loan" inmates to a state where criminal charges are pending in accordance with all applicable rules of criminal and civil procedure.

#### III. DEFINITION(S) AND ACRONYM(S)

- A. <u>Extradition</u>: the procedure by which ADOC, upon formal request by another state, "loans" an inmate charged with a crime in that state.
- B. <u>Warrant</u>: a legal order issued by the Governor's Office to extradite an inmate from one state to another.
- C. <u>Waiver of Extradition</u>: a voluntary waiver signed by an inmate relinquishing his/her right to an extradition hearing in which he/she can dispute the legality of the extradition warrant.

#### IV. RESPONSIBILITIES

A. The Director of Central Records is responsible for examining all legal documents received, insuring completeness of extradition requests and

- coordinating physical movement of inmates to and from the out-of-state agencies.
- B. Wardens/designees are responsible for ensuring full cooperation with the Director of Central Records in preparing waivers, receipts, or memorandums, and for ensuring that the forms are furnished to the Director of Central Records prior to, during, and upon return of subject to custody of their facilities.

#### V. PROCEDURES

- A. The following are procedures applicable to the processing of inmates requested by extradition documentation and loaned by the ADOC for the purpose of court proceedings in another state, whether as a witness or as a defendant.
- B. Action for normal extradition must be initiated through the office of the Governor of the "borrowing state" and processed through the office of the Governor of the State of Alabama. Basic extradition papers must include an Executive Agreement from the "borrowing state" to the Governor of Alabama.
- C. When the Director of Central Records receives the completed documents from the Governor's Office, they are forwarded to the head of the facility where the inmate is incarcerated. (See Annex A) An information copy of the forwarding letter is sent to the requesting agency.
- D. The Warden/Designee informs the inmate in the presence of three (3) witnesses of the demand made for him/her and the crime for which he/she is charged. The inmate must also be informed by the Warden/designee that he has a right to legal counsel. (See Annex B)
- E. Upon receipt of the extradition request the Director of Central Records will place a detainer in effect against the inmate (if inmate has a case pending) in favor of requesting agency, based upon the warrant contained in the extradition request. (See Annex C)
- F. A judicial hearing will be scheduled by the Warden/Designee with the circuit court nearest the facility where the inmate is incarcerated. The inmate will not be permitted to waive initial court appearance and any agreement for a temporary transfer of custody will be executed in Court. (See Annex D, Waiver of Extradition).
- G. If the inmate agrees, in the presence of a judge, to waive extradition, the borrowing state authorities are notified of his/her agreement. One copy of the executed waiver is furnished by the Warden/Designee to the Director of

Central Records and the original is retained at the facility to be given to the borrowing state authorities at the time of pickup. Upon receipt of the signed waiver, the Director of Central Records will contact the borrowing state agency to facilitate coordination of pickup of subject from facility.

- H. If the inmate refuses to sign Waiver of Extradition and Court proceedings concluded in which subject is remanded to the custody of the borrowing state, the Warden/designee of the facility will immediately notify the Central Records Director so subsequent administrative and coordinating actions may be accomplished.
  - 1. At time of pickup, Warden/designee will require out of state agents to sign receipt for inmate indicating name, race, sex, Alabama Inmate State Number (AIS#) and date picked up. Receipt will reiterate that upon completion of court proceedings, subject must be returned to that same facility. The original receipt will be scanned into inmate's repository file and forwarded to Central Records Director and one copy of receipt (as suspense copy) shall be placed in subject's institutional file.
  - 2. At time of pickup, originals of extradition documents (Governor's warrant) will be given to the agents from the borrowing state.
  - 3. When the inmate is received back at the facility from which loaned Warden/designee will furnish written memorandum to the Central Records Director containing the same information as Paragraph G and indicating the date subject was physically received back at the facility and from where.
- I. All inmates thus "loaned" to an out of state agency, must be returned to the facility of the ADOC where the inmate was assigned or picked up. All costs involved in the "loan" of an inmate, are to be borne by the requesting agency, not the ADOC. This must be stated, agreed to, and contained in the text of the Governor-to-Governor Executive Agreement.

#### VI. <u>DISPOSITION</u>

Any forms used will be disposed of and retained according to the Departmental Records Disposition Authority (RDA).

#### VII. FORMS

There are no forms prescribed for this AR.

#### VIII. <u>SUPERSEDES</u>

This Administrative Regulation supersedes AR 415, *Procedure to Facilitate "Loan" of Inmates to Other States not a Party to Interstate Agreement on Detainers*, March 14, 1985, and any changes.

#### IX. PERFORMANCE

Code of Alabama 1975 as amended, title 15, section 57, 15-9-30, 15-9-31, 15-9-33, 15-9-34.

John Q. Hamm Commissioner

#### ANNEX('S):

- 1. Annex A, Form Letter to Warden
- 2. Annex B, Information of Rights
- 3. Annex C, Form Letter, Detainer Placement
- 4. Annex D, Waiver of Extradition (amended for loan-out)

Date

Ward	en		
Corre	ctional Facility		
		RE:	(inmate name)_
		AIS#	
		Race & sex:	
Dear S	Sir or Madame:		
State	sed are documents to be served on the above of for trial and upon ack to the State of Alabama to continue sente	completion of cour	
that th	your attention to the provision of Section 15 he prisoner be informed of the demand made for the has a right to demand legal counsel.		
Please hearin prison	risoner should be taken before the court as so e contact the circuit court clerk nearest your eg. Once a hearing date has been established, her to court for his arraignment. The office mor's warrant and supporting documentation.	r institution to obtai an officer from your or should provide th	in a date and time for the institution should take the
deman must b the leg	ourt should inform the prisoner that a dem ading state and the governor has issued a wa be advised that he has a right to the assistance gality of the extradition, a reasonable time will eas corpus.	rrant commanding the of counsel and that	he rendition. The prisoner, if he desires to challenge
	an order has been issued by the judge on this fice so we may notify the State of		
If you	have any questions regarding this matter, ple	ease contact me.	
		Sincerely,	
		Director Central Rec	cords Division
Encl:	<ol> <li>Waiver of Extradition</li> <li>Set of documents for delivery to court and</li> </ol>	d State of	authorities
CC:	Inmate file		ANNEX A to AR 415

#### **INFORMATION OF RIGHTS**

You are hereby advised that under extradition statutes the Governor of Alabama has received a request from the Governor of the State of for your return to the State. Pursuant to that request the Governor of Alabama has issued a rendition warrant for your return to the State of
Therefore, pursuant to Title 15, Chapter 9, Section 38, Code of Alabama 1975, you are hereby informed of the following:
1. A demand has been made for your surrender to the State of
2. You are charged with the crime of in the State of
3. You have the right to file a petition for writ of habeas corpus to contest the legality of your arrest under the Governor's warrant.
4. If you cannot afford to hire an attorney, one will be appointed to represent you.
If you, your friends or your attorney state that you wish to test the legality of your arrest under the Governor's warrant, a reasonable time will be fixed within which you may apply for writ of habeas corpus. However, if you, your friends or attorney do not state that you desire to apply for writ of habeas corpus or do not file a petition for writ of habeas corpus within thirty (30) days after being informed of these above state rights, it shall be construed to mean that you do not desire to file a petition for writ of habeas corpus and that you waive such right. In the event you do waive the filing of a habeas corpus petition, the authorities in the demanding state will be notified and you will be transferred to the custody of the agents of the State of  Do you understand your rights as they have been explained to you?
I hereby certify that (inmate name), AIS# has read or had read to him the above Information of Rights and that he understands his rights. No promises, threats, pressure or coercion of any kind has been used against him.
Signed:
Date:
Witness:
Witness:
Witness:

ANNEX B to AR 415

# STATE OF ALABAMA DEPARTMENT OF CORRECTIONS CENTRAL RECORDS DIVISION 301 SOUTH RIPLEY STREET MONTGOMERY, AL 36104

DATE:

TO:			
RE: _			(inmate name)
AIS#	: RGE(S):	RACE & SEX:	DATE OF BIRTH: CASE NUMBER:
Dear	Sir or Madame:		
appro	•	-	against subject and will notify your office so you may arrange to take custody.
Addit dispo attorr	form the inmate of the soutionally, the Warden has esition of any untried index where these charges	rce and content of your de s been instructed to advi- ictment, information or co	nysical custody of the inmate is instructed tainer and to give subject a copy attached. se the inmate that he may request final emplaint by writing the court and district gainst this subject are withdrawn prior to divise this office.
	Current Minimum Relea	ase Date (MRD):	
Inmat	te has no additional detail	ners currently in effect.	
			Very truly yours,
			Director Central Records Division
			Inmate Records Administration By:
cc:	Warden/Dir/Supt:		Detainer Clerk
	Inmate Central File		

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ANNEX C to AR 415

STATE OF ALABAMA )	WAIVER OF EXTRADITION
COUNTY OF MONTGOMERY )	WAIVER OF EXTRADITION
I, (inmate name), AIS#_	, hereby freely and voluntarily agree
to accompany officials of the State of	, County, as a prisoner from
theCorrectional Facility, in	the City of Montgomery, State of Alabama, for
the purpose of answering to the charge of	there pending against me.
	lity and am willing to return to the State
of with the said officials	
papers legally necessary in such causes and exor	
compulsion or interference in this connection.	,
•	by freely and voluntarily agree to be tried in the
State of and upon c	
back to the State of Alabama to complete serving n	
	lesire without compulsion from any authorities
	desire without computation from any authorities
whatsoever.	
Done this day of	, 20
	Inmate Signature
SWORN TO AND SUBSCRIBED before me this	day of, 20
	NOTARY PUBLIC My commission expires:
JUDGE	ANNEX D to AR 415

## PLEASE NOTE THAT DURING THE HABEAS CORPUS HEARING, THE COURT WILL NOT INQURE INTO YOUR GUILT OR INNOCENCE.

#### THE COURT WILL ONLY CONSIDER:

- A. That the information, complaint, or indictment substantially charges the person demanded with having committed a crime under the law of the demanding state.
- B. That the documents submitted by the demanding state are in legal form.
- C. That the identity of the person has been established by the demanding state.

I do not elect to file a Petition fo of the extradition warrant and I v	vish to be transferred imme	
	(Inmate Signature)	
I elect to go before a court of rec	ord and apply for Writ of I	Habeas Corpus.
	(Inmate Signature)	
NOTE: INMATE'S INITIAL COURT APPE	CARANCE MUST NOT H	BE WAIVED.
DATED	Inmate Name	AIS#
WITNESS:(Name and Title)	(Date)	
WITNESS:(Name and Title)	(Date)	

Example

То:	Warden Correctional Facility		
From:	Director Central Records Division		
Subjec	AIS#  Race & sex:  Date of birth:  To the State of	-	
Attached are the original extradition documents for the "loan" of inmate (inmate name) from your facility to the State of			
The Governor's Warrant should be taken to court for the prisoner's initial court appearance.  Once the prisoner has been ordered released to the custody of the State ofauthorities, this warrant should be given to the State ofauthorities at the time they assume custody from your facility.			
A copy of the Governor's Warrant has been scanned into the prisoner's repository file.			
Attach	ment		

Date:

Example

#### ATTENTION: COURT

AN ORDER SIMILAR TO THE ONE ATTACHED MUST BE ISSUED IF SUBJECT DOES NOT CONTEST THE LEGALITY OF GOVERNOR'S WARRANT. IF SUBJECT DOES CONTEST THE LEGALITY OF GOVERNOR'S WARRANT AND FILES A WRIT OF HABEAUS CORPUS, UPON COMPLETION OF HABEAS CORPUS PROCEEDING, A SEPARATE ORDER MUST BE ISSUED REMANDING SUBJECT TO CUSTODY FOR PURPOSE OF DELIVERY TO THE DESIGNATED AGENTS OF THE STATE OR A STAY ORDER MUST BE ISSUED. PLEASE KEEP THIS OFFICE UPDATED ON THE STATUS OF THIS CASE.

#### SAMPLE ARRAIGNMENT ON GOVERNOR'S WARRANT

1.	Case called.
2.	"Is your true name?"
3.	"Demand has been made for your return to the State ofto stand trial for
the	e crime of offense, committed in County of that State. The
Go	overnor of Alabama has ordered that you be returned in accordance with that demand."
4.	"Do you understand the charge and the reason you are in custody?"
5.	"Do you understand that you have the right to have an attorney present at all stages of
the	ese proceedings, including this arraignment?"
6.	"Are you represented by counsel?"
7.	"Do you desire the assistance of counsel?"
8.	"Do you have funds to employ counsel?"
9.	If not, appoint public defender or other attorney and provide a copy of the Governor's
wa	arrant and any attachments.
10	. "Do you wish to challenge the legality of the extradition warrant?"
11	. If challenged: "Further proceedings in this matter will be heard on (reasonable time to
file	e-e.g., 10 days) during which time you may file a petition for writ of habeas corpus in the
suţ	perior court."
12.	If no challenge: "Do you admit that you are the person named in the warrant?"
13.	"Defendant is remanded to custody for the purpose of delivery to the designated agents of
the	State of The district attorney/law enforcement officer is
ins	tructed to notify the appropriate persons in the State ofthat
the	ey may appear to take custody of the fugitive."

## STATE OF ALABAMA, **Plaintiff** CASE NO. VS. (inmate name) **Defendant** ORDER (inmate name) having appeared before this Court \_\_\_\_\_ (date) and having informed the Court that his true name is (inmate name) and the Court having informed him that demand has been made for his return to the State of to stand trial, and the Defendant having acknowledged to the Court that he/she is charged in that State with the crime of \_\_\_\_\_\_ in the County of \_\_\_\_\_, State of and the Court having informed him that he has the right to have an attorney represent him and he having informed the court that he does not desire the assistance of counsel and does not wish to challenge the legality of the extradition warrant and admitting that he is the person named in the warrant, it is therefore; ORDERED and ADJUDGED that the said \_\_\_\_\_ (inmate name) is remanded to custody for the purpose of delivery to the designated agents of the State of \_\_\_\_\_\_. The District Attorney and law enforcement officers are instructed to instruct the appropriate persons in the State of \_\_\_\_\_ that they may appear to take custody of him.

IN THE CIRCUIT COURT OF COUNTY, ALABAMA

Example

PRESIDING JUDGE

#### **MEMORANDUM**

DATE:				
TO:	Sheriff,	County, State of _		-
FROM:	Director Central Records Di	ivision		
RE:	AIS #	(inmate nar	me)	
We are in rec	eipt of a Governor's	s Warrant from ye	our jurisdiction for retu	ırn of
(inmate name	) to C	County, State of	to star	nd trial for the crime of
	. Inmate		is now available for	your agents to take
custody. Inma	ate	is current	ly housed at	Correctional
Facility,		_ (facility address	s). Your contact persor	and phone number at
	Correctional F	acility is	(name	and phone number of
			ts and their ETA. Inmate	
must be retur	ned to	Correction	onal Facility upon com	pletion of your court
proceedings.	Enclosed is copy of	the Judge's order.		

Example